# Taxation Policy and Compliance Burden on MSMEs: An In-depth Legal Study in Indonesia

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#### **ABSTRACT**

Micro, Small, and Medium-Sized Enterprises (MSMEs) are shaped by tax laws, which have a major impact on their growth prospects, competitiveness, and conduct. MSMEs in Indonesia confront many obstacles when it comes to adhering to tax laws, such as intricate administrative procedures, expensive compliance fees, and restricted access to incentives. Using a normative analysis technique, this research undertakes a comprehensive legal study to assess taxation policies and compliance constraints on MSMEs in Indonesia. The results highlight the necessity of focused initiatives to improve taxpayer education, increase incentive accessibility, streamline tax laws, and provide compliance support. By tackling these issues, Indonesia can provide a tax climate that is more favorable and supportive of MSMEs, promoting entrepreneurship, economic growth, and sustainable development.

#### **Keywords:**

Taxation Policy, Compliance Burden, MSMEs, Indonesia

# **INTRODUCTION**

Micro, Small, and Medium-Sized Enterprises (MSMEs) are vital to the Indonesian economy; they generate a substantial portion of the country's GDP and support a large number of people's livelihoods (Afifah, 2023; Bowo, 2023; Gunawan et al., 2023; Juanda et al., 2023; Marwanto et al., 2023). These businesses do, however, confront several difficulties, with tax compliance being a major one. The operations and financial well-being of MSMEs are impacted by the additional complexity of tax compliance. MSMEs struggle with the complex web of tax regulations, which can impede their growth and viability in the Indonesian business scene despite their entrepreneurial zeal and economic contributions. To maintain MSMEs' resilience and vitality and to guarantee their ongoing beneficial economic impact in Indonesia, taxation issues must be resolved.

Because of their limited resources and narrow profit margins, Micro, Small, and Medium-Sized Enterprises (MSMEs) are particularly affected by tax policy in terms of economic behaviors and consequences. The growth of MSMEs' businesses and their investment decisions are positively impacted by favorable tax policies (Atichasari & Marfu, 2023; Yahya et al., 2024). Tax laws have a direct impact on a country's revenue and budgetary planning; efficient tax structures support welfare and economic stability (George & Rajasekar, n.d.). The performance of SMEs is heavily impacted by government tax policies in Nigeria, underscoring the necessity for a variety of tax laws that support the expansion of SMEs (Adanlawo & Vezi-Magigaba, 2022). Sustainable economic development greatly depends on tax policies; there are recommendations for improving tax laws to lessen the tax burden on small and medium-sized businesses and increase their effectiveness (Arushanova, 2023; Wang et al., 2023). Tax laws have an impact on SMEs' cash flows, investment choices, and profitability, underscoring the significance of enacting equitable tax laws based on financial capacity and enhancing tax incentives (Judith et al., 2022).



In light of this, this study sets out to investigate the complex relationship between Indonesian MSMEs' tax obligations and compliance burdens. Using a comprehensive legal analysis utilizing a normative analysis methodology, this project aims to shed light on the complex web of tax laws, analyze the various obstacles that MSMEs encounter, and suggest workable solutions for creating an atmosphere that is more favorable for the expansion of small businesses. Three primary goals make up the overall objectives of this research. First and foremost, it seeks to carry out a comprehensive analysis of the tax laws that impact Micro, Small, and Medium-Sized Enterprises (MSMEs) in Indonesia, exploring the associated legal ramifications, administrative challenges, and outcomes. Second, it aims to examine the difficulties MSMEs face in complying with tax laws, identifying the material and immaterial expenses incurred as well as the effects they have on the profitability and day-to-day operations of their businesses. Finally, the study seeks to offer normative suggestions based on economic reasoning, legal precepts, and fairness and equitable considerations. These suggestions aim to preserve the integrity of the tax system, guarantee revenue sustainability, and lessen the burden of tax compliance on MSMEs.

#### Literature Review

## 1. Taxation Policies and MSMEs

Globally, tax policies have a substantial influence on the operations and viability of Micro, Small, and Medium-Sized Enterprises (MSMEs), particularly in Indonesia where MSMEs are essential to the country's economy. Tax compliance among MSMEs is influenced by equity, fairness, tax rates, and tax expertise, according to research (Atichasari & Marfu, 2023; San et al., 2023). Tax laws that are favorable to MSMEs have a positive impact on their decision to invest and grow their businesses, which promotes economic development (Arushanova, 2023; Harsono & Suprapti, 2024). High tax rates, the existence of the shadow economy, and inadequacies in tax administration are among the problems facing tax policy (Muslim, 2022). A lack of tax understanding makes it difficult for MSMEs to comply with tax laws, thus they need educational assistance to satisfy their tax duties (Ardhiani et al., 2022). Developing tax laws that strike a balance between revenue requirements and equity, simplicity, and efficiency is essential to fostering an atmosphere that supports innovation, entrepreneurship, and economic growth in the MSME sector.

## 2. Compliance Burden on MSMEs

The burden of tax compliance has a major influence on how Small and Medium-Sized Enterprises (SMEs) operate (San et al., 2023). SMEs' tax compliance is influenced by several factors, including tax literacy, tax morale, tax penalties, and tax simplicity (Buthelezi, 2023). Research indicates that taxpayer awareness and comprehension of taxes have a good impact on compliance, particularly in trying times like the COVID-19 pandemic (Febriyanthi & Merkusiwati, 2023). Prioritizing taxpayer risks has improved when Compliance Risk Management (CRM) models are used in tax audits (Kislina & Wijaya, 2022; Riristuningsia et al., 2017). Furthermore, information technology, tax expertise, and awareness all have a significant impact on taxpayer compliance, which has ramifications for government initiatives to assist MSMEs and simplify tax procedures (Utomo et al., 2022). MSMEs face financial, administrative, and operational tax compliance burdens that result in both real and intangible costs that take resources away from productive endeavors and provide legal concerns.



# 3. Legal Framework in Indonesia

The Taxation Law serves as the principal legislative document that governs taxation in Indonesia. It is supplemented by several ministerial regulations, director general decrees, and circular letters that are distributed by the Directorate General of Taxes (Pasaribu, 2023; Sujono & Nasution, 2023). Indonesia's tax laws have been the subject of in-depth analysis by legal scholars who have examined their provisions, ramifications, and efficacy in accomplishing governmental objectives (Sari et al., 2023). Additionally, taxpayers, practitioners, and policymakers gain from the jurisprudential landscape, which is distinguished by a wide range of judicial decisions from the Tax Court and other judicial bodies. These decisions provide insightful information about the practical application and interpretation of tax laws in various scenarios (Adnan, 2023; Harsono et al., 2023; Kurniawan et al., 2023).

#### **METHOD**

## 1. Research Design

To investigate the tax laws and compliance requirements that impact Micro, Small, and Medium-sized Enterprises (MSMEs) in Indonesia, this study uses a normative analytic technique. To find gaps, weaknesses, and reform opportunities, normative analysis involves analyzing current legal frameworks, regulatory regimes, and institutional arrangements from a normative standpoint. Through a comparative analysis of economic principles, legal norms, and fairness and equity issues, this approach seeks to produce normative suggestions and practical insights for improving the tax climate for MSMEs.

### 2. Data Collection

Semi-structured interviews with important stakeholders, such as tax professionals, legal specialists, public servants, and MSMEs' representatives, will be used to gather primary data. To guarantee representation across various stakeholder groups, geographical areas, and economic sectors, the purposive sampling approach will be used. Before data collection, participants' agreement will be requested for both in-person and virtual interviews. To supplement the research findings, secondary data sources will be used in addition to primary data. Academic journals, official reports, policy documents, legislation, rules, and case law precedents are some of the sources that are pertinent to Indonesia's tax laws and MSMEs' compliance requirements. The literature will be systematically reviewed to find influential studies, empirical research, and theoretical frameworks that shape the field of study.

## 3. Data Analysis

This study's data analysis will take a thorough method that combines comparative evaluation, thematic coding, and qualitative content analysis. The purpose of the thematic coding of interview transcripts is to detect recurrent themes, patterns, and variations in the viewpoints of stakeholders. On the other hand, content analysis of legal documents, regulatory provisions, and judicial precedents will clarify the legal framework that controls taxation and how it affects MSMEs. Furthermore, a comparative study would compare Indonesia's tax system to global standards, gaining knowledge from the experiences of comparable countries to pinpoint best practices, novel policies, and institutional changes. This comparative viewpoint would enhance the analysis and direct normative suggestions for improving the tax climate for MSMEs in Indonesia. All study operations will be guided by ethical principles, which guarantee



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participant rights, confidentiality, and privacy protection via informed consent protocols and data anonymization techniques.

## **RESULTS AND DISCUSSION**

## 1. Taxation Policy Analysis

A comprehensive examination of Indonesia's tax policies reveals a multifaceted regulatory environment that bears noteworthy consequences for Micro, Small, and Medium-sized Enterprises (MSMEs). Important discoveries provide insight into important facets of the tax system. The complex laws and bureaucratic processes that makeup Indonesia's tax system present significant obstacles for MSMEs. Small firms are frequently unable to handle the complexity of tax laws and administrative requirements, which can cause confusion, mistakes, and compliance issues. Tax burdens on MSMEs can obstruct their ability to develop and innovate. The narrow profit margins that come with small-scale operations, along with high tax rates, put a heavy burden on MSMEs' financial resources, making it difficult for them to make investments in talent, technology, and expansion. Although there are tax incentives available to support the expansion of MSMEs, their efficacy is limited by administrative obstacles and stringent eligibility requirements. Due to complicated regulations or a lack of knowledge, many MSMEs find it difficult to qualify for these incentives, which limits their potential to use tax breaks for business expansion. MSMEs face a variety of administrative costs as a result of adhering to tax requirements. The administrative burden of tax compliance sometimes overwhelms small firms, requiring them to handle intricate filing procedures, keep precise records, and address tax-related queries.

These results highlight the necessity of focused actions to improve the tax environment for MSMEs in Indonesia, lower compliance costs, and clarify tax laws. Policymakers may foster an environment that is more favorable to the expansion of small businesses and economic development by tackling the intricacies and disparities present in the current tax system.

## 2. Compliance Burden Assessment

The evaluation of Indonesia's MSMEs' compliance difficulties reveals the major obstacles they must overcome to fulfill their tax duties. Important conclusions show different aspects of the compliance load. A significant amount of MSMEs' financial resources are devoted to tax compliance. Small firms have financial difficulties due to expenses on professional services like accounting and tax consulting as well as administrative overheads like staff and software. These expenses further reduce the amount of money available for innovation, investment, and business growth, which limits the possibility for MSMEs to grow. MSMEs must expend a significant amount of administrative work to comply with tax laws. Small firms face substantial administrative costs, from negotiating intricate filing procedures to keeping accurate records and meeting reporting deadlines. These difficulties are made worse by a lack of administrative experience and competence, which results in inefficiencies and mistakes in compliance. MSMEs run the danger of legal repercussions, including fines, penalties, and reputational harm, when they violate tax legislation. Legal penalties are a constant worry for small businesses, adding to the weight of compliance and discouraging innovation. Furthermore, MSMEs are exposed to arbitrary enforcement actions and regulatory ambiguities due to unclear and inconsistent tax enforcement policies, which exacerbates legal risks.



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These results highlight the need for focused initiatives to reduce MSMEs' compliance burden, improve administrative effectiveness, and advance a more favorable tax climate that fosters the expansion and viability of small businesses. Policymakers can create a business-friendly environment that enables MSMEs to prosper and make a positive impact on the economy by tackling the administrative, financial, and legal difficulties associated with tax compliance.

## 3. Normative Recommendations

In light of the taxation policy analysis and compliance burden assessment, the following normative recommendations are proposed to alleviate taxation compliance burdens on MSMEs in Indonesia:

# 4. Simplify Tax Regulations:

Streamline tax laws and administrative procedures to enhance clarity, transparency, and ease of compliance for MSMEs. Simplifying tax regulations will reduce the complexity of tax compliance, mitigate administrative burdens, and foster a more conducive environment for small business growth.

# 5. Expand Access to Incentives:

Broaden eligibility criteria and simplify application processes for tax incentives targeted at MSMEs. By enhancing accessibility to incentives such as preferential tax rates, investment allowances, and tax credits, policymakers can incentivize MSME investment, innovation, and job creation, stimulating economic growth and development.

# 6. Enhance Taxpayer Education:

Launch comprehensive taxpayer education campaigns to improve MSMEs' understanding of tax obligations, compliance procedures, and available support mechanisms. Investing in taxpayer education and awareness initiatives will empower MSMEs to navigate the tax landscape with confidence, reduce compliance errors, and foster a culture of voluntary compliance.

## 7. Improve Compliance Assistance:

Enhance institutional support systems, including digital platforms, compliance assistance programs, and tax advisory services, to give MSMEs the direction and help they need to fulfill their tax obligations. Improving MSMEs' ability to interpret intricate tax laws, deal with compliance issues, and reduce the risks of non-compliance will be accomplished by expanding their access to compliance support.

These normative suggestions provide policymakers, tax authorities, and other stakeholders with a road map for addressing the difficulties MSMEs in Indonesia experience in complying with tax laws. Through the implementation of these proposals, Indonesia may establish a more favorable tax environment that supports the growth, innovation, and economic resilience of MSME's. Moreover, by highlighting MSMEs as engines of wealth and advancement in Indonesia's economy, these interventions can support more general goals of inclusive growth, poverty alleviation, and sustainable development.

### **Discussion**

The study's conclusions and normative suggestions highlight how crucial it is to address tax laws and the burdens they place on Micro, Small, and Medium-sized Enterprises (MSMEs) in Indonesia. The study's conclusions highlight how advantageous tax laws influence MSMEs' decisions to develop and expand their businesses (Atichasari & Marfu, 2023; BADUNG, 2023). Furthermore, better tax comprehension and efficient tax socialization might boost MSMEs' tax compliance



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(IBRAHIM & MORASA, 2023). Sanctions may result from noncompliance with tax duties, underscoring the significance of closing tax awareness gaps among MSME operators (Aresteria et al., 2023). The study also shows that risk aversion has a moderating role in taxpayer compliance, which is impacted by elements including tax laws, penalties, and awareness (Karina, 2023). Better compliance and long-term sector growth can be achieved by putting proposals like increasing tax socialization through several media channels and improving tax incentives for MSMEs into practice. To traverse Indonesia's complicated socioeconomic landscape and foster an atmosphere that is favorable to MSME development, policymakers and MSMEs need to work together.

This discussion delves into the implications of the research findings, the feasibility of implementing the proposed recommendations, and the broader socio-economic context in which taxation policies operate:

# 1. Implications of Research Findings

The study's conclusions shed light on the complex interactions that exist between Indonesia's MSME development, tax laws, and compliance costs. This report emphasizes the need for focused measures to reduce tax compliance requirements, create a positive business environment, and spur economic growth by clarifying the complexities and difficulties experienced by MSMEs. The results also highlight the necessity of comprehensive reforms that address structural impediments to MSME development, such as those related to financing, market access, and skill development, in addition to administrative inefficiencies.

# 2. Feasibility of Recommendations

Although this study's normative proposals provide a viable foundation for resolving MSMEs' tax compliance difficulties, its viability depends on several circumstances. To overcome administrative inertia, vested interests, and regulatory obstacles, implementation will require political will, institutional capability, and stakeholder participation. Moreover, difficulties in carrying out suggested reforms effectively could arise from a lack of resources, conflicting policy agendas, and outside influences. However, these suggestions can be turned into concrete policy measures that support MSMEs, encourage innovation, and propel economic growth with coordinated efforts by legislators, tax authorities, and stakeholders.

#### 3. Broader Socio-Economic Context

Given Indonesia's diverse population, economic makeup, and development aspirations, it is critical to place tax policy within the country's larger socioeconomic framework. MSMEs are essential to Indonesia's economy because they create jobs, reduce poverty, and promote inclusive growth. As a result, tax policies need to be created to encourage the expansion and viability of MSMEs while also promoting social inclusion, poverty alleviation, and sustainable development. Tax policy may accelerate economic change, improve productivity, and open doors for shared prosperity among Indonesia's various communities by supporting MSMEs and creating an enabling environment for them.

## CONCLUSION

In summary, this study clarifies the crucial relationship between tax laws, compliance costs, and the growth of MSME's in Indonesia. The report highlights the need for targeted reforms to reduce compliance requirements and foster a more favorable business environment for MSMEs by highlighting the complexity and difficulties present in the current taxation regime. Indonesia can fully realize the



potential of its MSME sector as engine of growth and prosperity by putting normative proposals to simplify tax legislation, increase access to incentives, improve taxpayer education, and improve compliance support into practice. Furthermore, tax policy can be a potent instrument for achieving more general development goals, such as eradicating poverty and promoting social inclusion and sustainable economic growth. Policymakers, tax authorities, and other stakeholders may work together to create a more robust, egalitarian, and dynamic economy that benefits all facets of Indonesian society.

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